IN THE FACTFINDING PROCEEDINGS

PURSUANT TO HIGHER EDUCATIONAL EMPLOYMENT ACT

CALIFORNIA FACULTY ASSOCIATION

Union,

&

CALIFORNIA STATE UNIVERSITY

Employer

Case No.: LA-IM-4143-H

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT

Chairperson: Najeeb N. Khoury

Employer Panel Member: Joseph J. Jelincic III, Assistant Vice Chancellor, Collective

Bargaining

Union Panel Member: Kevin Wehr, CFA Bargaining Chair

For the Union: Kathy Sheffield, CFA Director of Representation and

Bargaining/Interim General Manager

For the Employer: Timothy Yeung, Sloan, Sakai, Yeung & Wong

BACKGROUND

The California State University (CSU) is one of the largest public university systems in the world, educating over 450,000 students across twenty-three campuses. CSU provides an indispensable service to the people of California. It goes without saying that the CSU and indeed any university system cannot accomplish its essential tasks without dedicated faculty. The California Faculty Association (CFA) is the exclusive representative for the CSU's faculty bargaining unit. Specifically, the CFA Bargaining Unit includes instructional faculty on the tenure line, lecturers (who teach on a contingent basis and earn three-year contracts after six years of service), librarians (including those on the tenure line and those who teach on a FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 1

Commented [WJ1]: And yet.... We purposely staff the vast majority of our classes with non-dedicated part-time instructors.

contingent basis and earn three-year contracts after six years of service), counselors (including those on the tenure line and those who teach on a contingent basis and earn three-year contracts after six-years of service), and coaches who work from year to year.

The parties have a three-year collective bargaining agreement (CBA) that expires on June 30, 2024. The CBA provides for a limited reopener for the 2023-2024 year. The parties opened five articles for the 2023-2024 year, but they have been unable to reach agreement on any of these articles. On August 9, 2023, CFA declared an impasse in the negotiations. As the first step in the impasse process, the parties engaged in mediation, which failed to produce a settlement. The parties then advanced the process to factfinding, and they agreed to have me serve as the chair of the factfinding panel. At the factfinding hearings, both parties advocated for their positions through verbal presentations and supporting documents.

ANALYTICAL FRAMEWORK

Unlike interest arbitration, where a third-party neutral sets the terms of a new contract, a third-party neutral in a Higher Education Employer-Employee Relations Act (HEERA) factfinding simply provides recommendations. This in essence makes factfinding an extension of bargaining. Ultimately, the parties must persuade one another of their positions, and the neutral factfinder simply provides an outside perspective to help the parties along.

Neutral factfinders have typically required the party seeking a change to the *status quo* to carry the burden of persuasion, and I will follow that convention. HEERA provides no statutory criteria for factfinders to consider; however, HEERA factfinders have often looked to the criteria laid out in the Educational Employment Relations Act (EERA). As set forth in California Code Section 3548.2, EERA lays out the following factfinding criteria:

1. State and federal laws that are applicable to the Employer. FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 2

Commented [WJ2]: First. Why is the onus for improvement/change forced on the CFA? Why can't management actually decide to do the right thing instead of us having to fight them for it???

Commented [WJ3]: Second, and more importantly "Status Quo" is an absolutely HORRIBLE reasoning this fact-finder uses throughout. If "Status Quo" was a decent argument against change then women shouldn't be able to vote and slavery should still be illegal. Status Quo is a better reason for supporting change than it is for opposing it.

- 2. Stipulation of the parties.
- 3. The interest and welfare of the public and the financial ability of the public school employer.
- 4. Comparison of the wages, hours, and conditions of employment of the employees involved in the factfinding proceeding with the wages, hours, and conditions of employment of other employees performing similar services and with other employees generally in public school employment in comparable communities.
- The Consumer Price Index for goods and services, commonly known as the cost of living.
- 6. The overall compensation presently received by the employees, including direct wage compensation, vacations, holidays, and other excused time, insurance and pensions, medical and hospitalization benefits; the continuity and stability of employment; and all other benefits received.
- 7. Any other factors, not confined to those specified in paragraphs 1 through 6, inclusive, which are normally or traditionally taken into consideration in making the findings and recommendations.

ISSUES AND RECOMMENDATIONS

Article 20—WORKLOAD

CFA seeks to make three changes to Article 20. It seeks to create strict course caps that can only be waived by agreement of the faculty member; it seeks to improve counselor ratios and to allow counselors to be on different work calendars; and it seeks to allow faculty who are appointed to temporary positions to receive credit for performing service work.

a) Course Caps

Issue: CFA states that courses have been increasing in size and that these increases create an unfair workload for faculty members. CFA describes this as class size creep, whereby class sizes gradually increase year over year until the number of students in a class greatly

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 3

Commented [WJ4]: I am so sick of this argument. ALL higher education universities are our competition. New PhDs apply to a huge variety of 4-year institutions across the nation. The qualifications for applying to MIT or UCLA is the same as CSUN. Qualifications for lecturers are the same for 2-year and 4-year institutions. Applicants don't look at their qualifications as go "Oh, gee. I'm not really good enough; I'll have to turn down that job offer from Stanford."

We have even gone so far as to posit stupid shit like "We're competitive with other CSUs". Great, we're as good as ourselves.

exceeds what is pedagogically sound and places great pressure on the faculty teaching those classes.

CFA notes that in a 1976 document entitled EP&R 76-36, the CSU system laid out its general understanding of what normal limits should be for various types of classes. CSU also points out that faculty senates will often approve classes with an understanding of the appropriate size of those classes. There is no concrete mechanism by which to enforce either the EP&R 7636 or the faculty senate numbers. Therefore, CFA proposes the addition of the following language to the CBA: "The parties agree to use EP&R 76-36 to set course caps when a campus's academic senate has not standardized course caps. These caps may only be waived on a case-bycase basis, and only when agreed to by the faculty member assigned a particular course."

CSU responds that the EP&R was created in 1976 and has been unmodified since that time despite advances in pedagogy and technology. It also notes that guidelines on course enrollment have never been used as "caps," that CSU makes 60,000 workload decisions annually; that under the current CBA, bargaining unit members can and do grieve allegations that their workloads are "unreasonable;" that workload assessments must be holistic with enrollment being just one factor in the assessment; that classes with enrollment above the guidelines are often used to balance against those classes with enrollment below the guidelines; and that the adoption of CFA's proposal would hamper a campus's ability to provide necessary courses to students.

Recommendation: I agree with CSU that creating firm caps could have unintended consequences for course offerings. I also note that the current CBA language already provides for a consultation process:

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 4

Commented [WJ5]: And this is exactly why we are requesting it. So that there is a mechanism for management to understand what is acceptable and for there to be such a mechanism for enforcing it.

Commented [WJ6]: Advances in pedagogy and technology does not in any way imply that workload or effort for classes has decreased. One can just as easily argue that it has increased the complexity and thus effort of classes. Furthermore, reductions in resources, modifications in discipline depth and breadth as well as faculty workload have also occurred and are strong indicators that course sizes should be properly restricted and determined.

Commented [WJ7]: Great... So, management has always ignored recommendations. Fantastic. I fail to see how this statements can be used as anything other than great support for why we do need this as an enforceable requirement to protect faculty from the creep and over-reach of management.

Commented [WJ8]: So what?? They make a lot of decisions. It's what they're paid for. What does this statement have to do with any fact-finding???

Commented [WJ9]: There's no reason you can't have lower guidelines as well. And when below the lower guidelines the course is cancelled. Oh... wait. We already have that and that's already what we do. So, "guidelines are only followed when they serve the financial interests of management." Gotcha.

Commented [WJ10]: We don't provide necessary courses to students as it is. The waitlist on my COMP522 class is currently larger than the course cap on it. The Computer Science FTES enrollment is 13% past target. CS was forced to augment 13% of its courses last minute. This is not a one time event. It's EVERY semester for as far back as you want to go for this department.

The instructional assignments of individual faculty members in the classroom, laboratory, or studio will be determined by the appropriate administrator after consultation with the department chair or designee and/or the faculty member. The department or other appropriate unit's overall instructional or course assignments shall be consistent with department and student needs.

CBA Section 20.2 b.

Moreover, there is CBA language that states "members of the bargaining unit shall not be required to teach an excessive number of contact hours, assume an excessive student load or be assigned an unreasonable workload or schedule," CBA Section 20.3 a. The CBA also provides a list of factors to be considered when determining an appropriate workload.

CFA provided two arbitration decisions that found violations of this language. These arbitration decisions demonstrate that CFA has a mechanism to ensure workload is not excessive. I believe this approach is better than creating a hard cap. I especially find the following analysis of Arbitrator Fredric Horowitz to be compelling:

Certain conclusions . . . may be drawn from a review of the arbitration decisions cited by the parties. 1) The Course Classification System's standards for instruction are merely guidelines and, as argued by CSU, do not per se establish a ceiling on reasonableness. 2) Article 20 has not been intended by the parties to impinge on the flexibility of each campus to determine how workload is constructed. 3) Past practices of each campus and department are to be weighed heavily in a determination of excessive contract hours or unreasonable workload. 4) In close cases, arbitral deference will be given to a department's determination of reasonableness because management is better positioned to evaluate the myriad of factors impacting faculty workload in any given class or term than a third-party neutral labor arbitrator. 5) By design or otherwise, no clear standards for determining what constitutes an unreasonable workload have been established by the parties. Rather, the parties have allowed the resolution of disputes over the excessiveness of contact time or unreasonableness of any given workload to be determined on a case-by-case balancing the department's interest in the program and a faculty member's interest in a non-oppressive workload in light of all the facts and circumstances presented.

CSU Northridge and CFA (Horowitz 2022, pg. 10)

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 5

Commented [WJ11]: As department chair it was made VERY clear to me by the appropriate administrator that department chairs have NO authority over the SOC.

"as Dean, I am the 'appropriate administrator' according to the CBA to set the schedule, and not you." - CECS dean.

"Consultation" is in no way a protection for faculty workload. Administrators *will* administer.

Commented [WJ12]: We have NO definition of what is "unreasonable" and this stupid clause puts the onus of identifying excessive workload on the employee with no obligation for the management to make those assignments with a concern for what is unreasonable. Nor does it provide management with any criteria to help them perform their jobs well and informed.

Commented [WJ13]: Yes, by design. So that the management can continue to impose their expectations without oversight or restriction. And when the CFA asks for something as simple s class caps they refuse so that they can keep their "Status quo" of abusing faculty with the lack of definition of "unreasonable". (arguably 1/3 of our expected work load is research/publication [and, now, grants] and yet we are somehow expected to perform that in only 20% of our 15 semester units (which by the way is NOT a unit number/limit defined in the CBA). Which doesn't account for ANY of our service category work.

Commented [WJ14]: We cannot rely on the grievance process to provide justice for 29,000 employees. It's a system designed to exploit the the limited resources of the CFA and the time and effort of faculty to defend and thus allow the vast majority of the unreasonable workloads to continue unaddressed.

With this said, I believe that the parties can benefit from adding another step in the pre grievance/arbitration process to help resolve or address workplace concerns consistent with the above analysis. I, therefore, recommend that the parties add the following sentence to Section 20.2 b. "If a faculty member is assigned a course size that exceeds the EP&R 76-36 or academic approved senate number, the faculty member during the consultation process may ask the appropriate administrator to provide in writing the reasons for the deviation from the EP&R 7636 or academic approved senate numbers. Where appropriate and/or applicable, this explanation shall include a description of the past practice at the campus and/or department and what balancing was done in determining the appropriate class size."

b) Counselors

Issue: CFA argues that counselors in the CSU are overworked and overwhelmed. CFA posits that this is due to the very large and unacceptable ratios between counselors and students at most of the CSU campuses. CFA, therefore, proposes the following additional language for the CBA:

- a) Counselors may be assigned direct services as part of their workload not to exceed 65% of their time. Such direct service shall include, but not be limited to individual, couples, family, and group therapy; intern training and supervision; referral and follow-up; triage and assessment; crisis intervention; and outreach and prevention activities;
- b) adequate time should be allocated for non-direct activities;
- c) every effort should be made to maintain minimum staffing ratios in the range of one FTE member (excluding trainees) for every 1,000-1,500 students.

CFA also seeks to allow counselors to work on a ten month calendar instead of a twelve month or academic calendar, and argues that this extra flexibility will help attract and retain counselors.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 6

Commented [WJ15]: Great. Onus on the faculty to ask why and then to receive some sort of useless justification. No, right to redress or correction. "Why?" "I, the appropriate administrator, said so! Get back to work."

Commented [WJ16]: Again, "past practice" and status quo are invalid arguments for supporting continued abuse. We should be striving to do better, not striving to do what we've done before.

Commented [WJ17]: Just to give you some context. The data that I can find: the national average is 406 counselors to student ratio. Even California (which is horrible) is 601:1 CSU is... 1800+. Nice. https://bit.ly/47ZPWgU

Commented [WJ18]: See later comment... We need this flexibility. The CSU/fact-finder acknowledges the difficulty due to shortage of qualified counselors.

CSU responds that "direct service" is not strictly defined and it would be impossible to implement language that states counselors' direct services are not to exceed 65% of their time. It also notes that it is unclear whether this 65% figure refers to a counselor's daily time, weekly time, monthly time, or some other time period. CSU points out that counselors have some days where they may provide more direct services than other days. It also argues that strict ratios are blunt instruments that do not account for all the variables involved in providing counseling services; that ensuring campuses are meeting the mental health needs of their students and communities involves more than just hiring counselors; and that CSU has been attempting to hire counselors, but there is a shortage of qualified counselors. CSU also notes that CFA's proposal regarding allowing counselors to be on ten-month calendars leaves no discretion to campuses.

Commented [WJ19]: Oh, come on. We already do all sorts of fractional assignments for so many different categories of work assignments. We can surely do it for this.

Commented [WJ20]: So, what? "Figure it out through consultation/grievance" seems to be a "standard" acceptable to both the CSU and the fact-finder.

I'm also going to point out the fact-finder uses the argument of "start it now and then incrementally improve it in future bargainings." So, it is perfectly reasonable to demand this 65% direct service accounting and then improve definitions/criteria as we discover and learn about shortcomings.

Commented [WJ21]: Great, I have lots of heterogeneous days for my work schedule too. It works out just fine. This line of argument as to why the CFA request shouldn't be supported is obnoxious. It just boils down to "It will be too hard for management, oh, woe is us." I mean if you want to argue that management is just not competent enough to handle this then I think you have a debatable argument and possible reason why it can't be done. But "Day X can be different from Day Y" is not such a defendable excuse.

Commented [WJ22]: CFA never argued that "mental health needs involves more than just hiring counselors." The CFA would agree fully that it involves more than this and there should be a LOT more improvements. For now, we're just requesting to (partially) fix the problem that IS lack of counselors. [And just requesting 2 times worse than the California average; which is itself abysmal.]

Commented [WJ23]: Again, so what?? Lecturers have all the discretion as to how many units they teach each year. They can scale back all the want. And yet we have the capability to hire sufficient lecturers for our needs and to organize their assignments to cover all our classes. We adapt to this flexibility and we accommodate it well enough. There's no reason that we can't do the same thing for counselor staffing and assignments. Furthermore. We're not asking for an exact number of counselors, we're asking for the staffing to be flexible anywhere in the super wide range of 1000-1500.

CSU countered with the following language: "A counselor faculty unit employee who is employed on a twelve (12) month basis may request to be employed on an academic year basis.

A counselor faculty unit employee shall provide written notice to the appropriate administrator of such a request, at least six (6) months prior to the start date of the requested effective academic year. Approval of the request is at the discretion of the appropriate administrator, and the academic year assignment may be discontinued (converted back to 12-month basis) based on the operational needs."

Recommendation: I remind the parties that they will be back at the bargaining table in a few months' time. I agree that the proposal regarding direct service time not to exceed 65% needs to be better developed to determine whether it would be feasible. The parties also acknowledge that hiring counselors is challenging. Therefore, it is not clear that the CSU could comply with contractual language that requires a ratio of one FTE counselor per 1,000-1,500 students. It is also clear that some campuses, like San Diego State, have done a good job of adding counselors and reducing their ratios. I recommend that the parties create a working group to study both the feasibility of a cap on direct service time and the best practices for hiring counselors and reducing ratios. The findings of this working group will inform the bargaining teams for the next CBA.

On the issue of counselors being able to switch calendars, I recommend adopting CSU's approach of making it at the discretion of the appropriate administrator. However, I would amend CSU's proposed language to make clear that a counselor may request either an academic year appointment or a ten-month appointment. I also recommend adding language that would require an administrator denying a request to provide a written rationale within a specified period.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 8

Commented [WJ24]: "may request" and "has the right to" are entirely different. I fail to see what point the CSU was trying to make here other than "You can already request this and we have the power to deny it. That's good enough."

Commented [WJ25]: Why put off today what you can do tomorrow. We are ALWAYS going to another bargaining in the future. It's a fallacy to use that as an argument as to why you shouldn't support fixing something now. And it's reasonable to do something right now as a commitment to improvement and then learn that you need to improve/refine it later. But "wait until you've got it all figured out" is not a particularly great argument for putting it off entirely.

Commented [WJ26]: YES. Exactly why we also need to provide flexibility in the academic/yearly appointments so that we can make working at CSUN the most attractive option for limited number of applicants that are available to us. Yet, somehow, the CSU and fact-finder found a way to twist that into a reason to oppose our requests.

Commented [WJ27]: Yup. They might not be able to comply. We get that. That is why our language is specifically "Every effort should be made to maintain minimum staffing ratios..." And then we even allowed for a range twice as bad as one of the worse staffed state's average.

Commented [WJ28]: Often times the need for a clause in a contract is make sure that EVERYONE takes the right action. Just because a few administrators have done the right thing is not justification that it should not be required of all administrators.

Commented [WJ29]: Sure, you could create such a group to inform future bargaining teams on how to IMPROVE the ratios/assignments while you start NOW by implementing something rather than put off the entire issue.

Look, we've got a lot more issues that need addressing other than what we have opened up this bargaining term. Asking to put off issue X because you have another bargaining coming up is stupid. We also have Y and Z that need fixing next bargaining. It's not going to be any easier to come to agreement on X, Y, and Z than it would be to dispose of X now and then try to agree on just Y and Z later.

Commented [WJ30]: I have a hard time trusting administrators to be flexible about the treatment of employees rather than serve the interests of their own goals. I would have been fine with this 15 years ago. Unfortunately, the culture of the campus has changed so much since that time that there has become a vast divide between the ability of administrators and faculty to cooperate on anything that could negatively impact administrators goals or research. It's just not an environment that has that sort of support anymore. We've lost consultation and cooperation in replaced it with authority and dictation.

Commented [WJ31]: Oh, goody. Another "Because I said so" note, with no possibility of redress.

c) Service Time For Temporary Faculty

Issue: Temporary Faculty earn "entitlements" to future assignments based on their current teaching workload. At the same time, temporary faculty are often asked to perform service work that falls outside of teaching, such as serving on academic senates. This service time does not count towards their entitlement, and so temporary faculty members who take on service assignments either have to increase their workload in order to keep the same level of entitlements or must lose some level of entitlement in order to maintain the same workload while providing services to the CSU. The parties agree on contractual language to help address this problem. Specifically, the parties agree to the following language: "For each fiscal year of this agreement, CSU campuses will collectively provide a pool of 500 WTUs for each academic year, allocated based on campus full-time equivalent students (FTES), to provide assigned time to Temporary Faculty Unit Employees who perform institutional service that support the CSU's priorities."

Where the parties disagree is whether such awards shall be counted towards a faculty member's entitlement or whether such awards can be used to satisfy but not enhance a time base entitlement. Put differently, under CFA's proposal, a faculty member who has 9 units of entitlement and adds 3 units of service work would have a future entitlement to 12 units; whereas, under CSU's proposal, a faculty member with 9 units of entitlement who adds 3 units of service work can drop down to teaching 6 units without having his/her/their 9 units of entitlement reduced. CSU points out that entitlements apply to departments, and service work often cuts across departments. Therefore, it would be difficult to award additional entitlements based on service work.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 9

Commented [WJ32]: Let me state my bias before this section. Lecturers are Temporary Employees. They [should] exist to the extent to provide a staffing buffer for classes. They do NOT do the same job as tenure-track faculty and they are not required to do so. Assignments such as described here are the perview of tenure-track faculty and should not being be assigned to, or expected of, lecturers. Unfortunately, the economics of lecturers have trumped the quality and qualifications of tenure-track personnel and now the majority of our instructors are lecturers and we have been expanding the scope of assignments that we either expect of them or that they find themselves encouraged/forced to perform. We should be hiring FAR more tenure-track faculty to cope with the sort of work referenced in this section.

Commented [WJ33]: Whoopie. The equivalent of 16 instructors throughout the ENTIRE CSU. Big deal.

Commented [WJ34]: Personally I have a bone to pick with this whole concept. The CSU (AND THE CFA) doesn't do squat to account for assignments that aren't unit-load teaching. Tenure-track are given 3-units of release time for EVERYTHING ELSE. And only in rare cases of extreme workload (like Chair of PP&R) is there any consideration of actual accounting. So 3-units covers all your grant writing, all your research, [almost] all your service work. Your advisement work, office hours. Serving as a member on thesis committees, assessment/accreditation work. Department meetings. It's an endless list that makes for unreasonable assignment. But we can't argue that because "you got your 3-units". Not only should we be fighting for the creep that has occurred with lecturers (because mangagement refuses to hire sufficient tenure-track) but we should be expanding this article in big ways to force accounting for all assignments/duties for everyone.

Recommendation: Given that this is a new idea that will be implemented for the first time, I recommend adopting CSU's approach, whereby service work can be used to meet preexisting entitlements but cannot serve to add to an entitlement base. In future bargaining, the parties can revisit how this new approach is working and whether it would make sense to add to entitlements based on service work.

Article 23—Leaves of Absences

CFA seeks to make two changes to Article 23.¹ It seeks to increase the amount of parental leave from the current "maximum of thirty (30) days" to a "minimum of one semester or two quarters" and to a "minimum of 16 weeks" for "12-month employees." CFA also seeks to create a "Crisis Leave" section of Article 23 that would read: "A faculty member shall be entitled to five (5) days of leave to attend to/care for an 'immediate family' member in a health or natural disaster crisis."

a. Parental Leave:

Issue: CFA asserts that the 30 days of parental leave provided in the CBA has remained stagnant for many years. It also argues that this benefit is much more generous at other

weeks of leave with half of the leave paid at 100% and half paid at 67% and the University of New Mexico which provides for a full semester of leave, which is approximately 16 weeks.

CFA also notes that the University of California faculty members receive 8 weeks fully paid

Commented [WJ35]: I'm not here just to defend CFA and oppose CSU. (There's little CSU opposition that I need to do since CSU isn't offering anything to "oppose".)

It certainly should not count towards future entitlements. This is taking jobs away from tenure-track personnel. Want more lecture classes? Just volunteer/demand for service work now. Boom! More entitled classes for lecturers.

Since lecturers are responsible for teaching classes and nothing else this type of work should not affect their course entitlements at all. At best it should effect pay as additional "special pay".

But as a tenure-track person I have come to realize that the whole goal of the CFA is to ignore tenure-track and support lecturers until "lecturer" is the only category of employee. It's why lecturers are eligible for SSI and (to my knowledge) no tenure-track employees are. Only lecturers deserve recognition of dedicated service.

Commented [WJ36]: It has and it is. There's no "Assertion" here. Just fact.

¹ CFA had also proposed expanded the definition of "immediate family" to include a sibling's child. However, CFA did not focus on that in its materials, and I will, therefore, recommend the status quo for this issue.
FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 10

which runs concurrently with family leave and that Rutgers University and the University of Illinois, Chicago provide 6 weeks of paid leave plus 8 weeks release time from teaching duties or one semester of modified teaching duties.

CFA notes that new parents face many challenges, including difficult and complicated childbirths, unpredictable nursing and sleeping schedules, and the need for parent-child bonding. CFA costs its proposal at \$1,153,860, which it asserts is modest given the size of the bargaining unit and the CSU budget. As a matter of policy, CFA notes that outside of the United States paid parental leave averages 18 weeks and that maternal mortality rates are higher in the United States than in other countries and largely occur postpartum and disproportionately impact Black women. CFA also notes that making a leave a semester long makes pedagogical sense as leaves for less than a semester are disruptive for students.

The CSU responds that the current language is in some ways more generous than what is provided at other institutions. CSU currently provides the option between 30 working days of paid parental leave (which is six weeks), or a workload reduction of 40% for 1 semester or 60% for 1 quarter at 100% pay (the vast majority of CSU campuses are on semester systems). CSU does not require employees to be FMLA/CFRA eligible in order to utilize this benefit, and about fifty percent of employees who utilize this benefit are not FMLA/CFRA eligible. CSU calculates the cost of CFA's proposal to be \$6.3 million for the bargaining unit and \$21.9 million if the benefit were expanded for all of CSU's employees.

CSU has proposed that the parties consider having the CSU system participate in the State Disability Insurance (SDI) program, which provides a paid parental leave benefit. CFA responds that participating in SDI would come at a cost greater than what it believes the cost of its proposal is, and that it economically does not make sense to participate in SDI.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 11

Commented [WJ37]: Great. We're not the worst (yet). Who thinks that's a valid reason not to consider improvement?

Look, benefits (such as healthcare, leave, and pension) were strong attractors when I was hired in 2002. That has largely gene away. Healthcare premiums have constantly increased, the quality of those plans has decreased and the selection of plans has diminished to the point we're we aren't competitive with industry or other academic institutions. (For instance. Working 30 years in the CSU use to get you a pension of 75% at age 63. Now it generates just 45% at age 65. The "benefit" we offer has essentially been halved.)

We cannot continue to provide below average "benefits" in all categories and still pretend that we have any intention of "attracting and maintaining the highest quality faculty."

So the whole argument of "we're more generous than some [the worst]" is a horrible reason why we should accept the "status and"

Commented [WJ38]: Sorry, I'm woefully ignorant of what benefits SDI would provide or what that would cost (to either the CSU or faculty). It *might* be a better option. The stark difference in costing out the proposal is due to different assumptions made by the parties, including CSU's assumption that more employees would utilize the benefit if it were enhanced.

Recommendation: I agree with CFA that it makes sense to update the 30-day parental leave language, especially in light of other systems providing more robust parental leave benefits. However, it is also important to note that the parties will be back at the bargaining table to negotiate a successor CBA within months. This fact encourages an incremental approach. The parties can take modest steps now at improving the benefit, which would allow them to determine the actual cost of improving the benefit even further. I, therefore, propose that the parties increase the benefit from 30 working days (six weeks) to 40 working days (eight weeks) and that those bargaining unit members who work on a semester system and utilize the workload reduction option be given a workload reduction of 60% for 1 semester (up from 40%). b. Crisis Leave

Issue: CFA seeks to create crisis leave language that it believes would operationalize the lessons learned from the COVID-19 pandemic and from other crises that faculty have faced. Such examples of crises for which this language would have been utilized include the catastrophic fires near the Chico and Sonoma campuses and the recent earthquake which struck near Cal Poly Humboldt. Under CFA's proposal, the crisis leave language would also apply when faculty need to provide elder care. The crisis leave proposal is meant to cover scenarios which are not covered by bereavement or sick leave.

CSU points out that such language does not exist in CBAs at other academic institutions and no other unit in the CSU has such a benefit. It also notes that the terms "health or natural disaster crisis" are not defined in CFA's proposal.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 12

Commented [WJ39]: I really don't care what the cost is. 30 days is ridiculous. The US average is 10 weeks. EU average is 12 weeks. Both of these averages include sectors that are not affected by academic disruption where 16 weeks makes sense. 8 weeks is another example of "let's provide employees with only less than average benefits and compensation across the board". It should be increased for UC as well. Their not an example of what is right or why we should accept their plight; they're just another example of a group of people also getting less than they deserved.

Commented [WJ40]: Here's that incredibly insulting "Don't fight for what's right now. Just revisit it later since you can't agree now."

Come on. We're not going to agree about this issue any better months from now than we do now. Figure it out now. Fight for it now.

Commented [WJ41]: Personal rant. Children have NOTHING to do with the job responsibilities and the qualifications for the job. Why does somebody with children make 3% more for the same work than somebody like myself who doesn't have children?? (thirty years, two children, 16 weeks leave) [1.25% for current benefit]. Parental leave/benefit should be changed to accommodate all lifestyle choices and be a benefit for ALL employees.

Commented [WJ42]: Sorry, CFA. Going to side with the CSU on this. The act of compensating employees during "acts of god" is just not something that is provided by any employer that I have ever heard of. Certainly not any sort of norm.

This is one of the very few issues in the CFA demands that I think CFA has over-reached.

It has series problems with definition. And as much as I'm an opponent of "oh, that's not reasonable because we can't afford it" I'm on that side here. The costs could be wild and unpredictable.

This request is significantly exceeding reasonable compensation that is directly related to the job responsibilities, qualifications, and services provided. (Which is also true of parental leave but society in general values children as essential to such an extent as to regulate benefits for it in the workplace.)

Recommendation: I recommend that the parties allow bargaining unit members to use their sick time to address health or natural disaster issues that are impacting their immediate families. I also note that Article 23.19 has language that provides "an emergency leave with pay may be granted to a faculty unit employee by the President in the event of a natural catastrophe or an emergency situation that places the health or safety of the faculty unit employee in jeopardy. The President may also grant emergency leave to faculty unit employees who require leave due to violent crimes, domestic violence, and/or sexual assault." There is no reason why a faculty unit employee should not be allowed to ask for discretionary leave when there is a health or safety issue impacting the bargaining unit member's immediate family. I recommend the parties agree to amend the language of Article 23.19 to allow for that possibility.

Article 31—SALARY

CFA seeks a General Salary Increase ("GSI") of 12% effective July 1, 2023; CSU has offered a 5% GSI. CFA also proposes increasing the lowest salary amount for the Instructor A and Instructor B positions by \$10,000 and \$5,000, respectively. The parties appear to agree that the minimum department chair monthly salary should be increased to \$160 from \$80 with chairs of large departments receiving an additional \$80 instead of \$40.

Issue: CFA argues that faculty need to keep up with other educators, including educators in K-12 and community colleges. It notes, by way of example, that UTLA and LAUSD recently negotiated a 21% increase from July 1, 2022 to January 1, 2025, and that the State Center Community College system, which encompasses community college campuses in the Fresno area, has provided a 6.56% increase in 2022-2023 and an 8.22% increase in 2023-2024. CFA further argues that its 12% GSI proposal is reasonable due, in part, to inflation as the CPI-Urban FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 13

Commented [WJ43]: If we do accept a recommendation like this then we should look into increasing the number of hours of sick pay earned per month to cover this need. Faculty should not have to choose between sickness and disaster. If we deserve to be covered for both then the benefit should cover both. This would also then provide a guaranteed benefit to all employees for issues that are not work-related.

You could move parental leave under sick pay (Everyone gets sufficient sick pay for 32 weeks of parental leave over a ten year period.) This would allow those who choose a lifestyle without children to be properly acknowledged and compensated for their work in the form of converted service years at retirement. Or to afford illness that would exceed the average/available current sick leave benefits.

Commented [WJ44]: On going personal rant... Chairs are 9-month faculty who are transitioned to 12-month appointment. That is an increase in time of 33%. Yet chairs only receive a 15% increase in pay for that additional time. The 160/80 discussed here is the "stipend" added for administrative duties. And let me tell you... The administrative duties FAR exceed what \$160/mo compensates for and the time spent on the job is WAAAY more than 33% more time.

This 15% vs 33% is my prime example of "Administrators cannot be trusted to do the right thing." There is absolutely no policy that prevents them from the proper 33% increase proportional to the 33% time increase. The could already be doing the right thing, They choose not to. And they justify it with "this is how it has always been done."

When you leave it to the discretion of the "appropriate administrator" you can count on them doing what is convenient for them rather than what is right.

Commented [WJ45]: PLUS cost of living adjustments PLUS lots of their raise is retroactive back more than a year. Let's be real clear about just how reasonable our request is being. We're NOT asking for a raise. We're just asking for COLA since 2021 to be restored (not even retroactive, except back to July 2023 [I hope])

Commented [WJ46]: CCCs even pay more than the CSU on top of the raises that are being discussed here. Imagine... no grant proposals. Also imagine... no accreditation/assessment work. No thesis advisement, almost zero research/publication. Just teach one more class per semester and make 20% more money. Noice.

index was 4.7% in 2021, 8% in 2022, and is projected to be 4.2% for 2023. CFA notes that bargaining unit members only received a 3% GSI in 2022, meaning their purchasing power decreased by 5% in the face of 8% inflation.

CFA also proposes increasing the Lecturer A and B entry level salaries by \$10,000 and \$5,000, respectively, as it argues that these entry level salaries are especially not keeping up with other educators. CFA further justifies this proposed increase by noting that the parties have historically bargained for general GSI increases, and that general GSI increases alone result in fewer dollars for lower wage earners (by way of example, a 3% increase of \$100 is \$3 but a 3% increase of \$200 is \$6).

CFA calculates its total salary proposal to cost \$364 million. It believes CSU can afford this cost for the following reasons: it argues that CSU failed to disclose \$1.5 billion in surpluses and has overstated restrictions on its ability to spend reserves; that CSU has increased cash investments from \$5.1 billion to \$8.6 billion in the last five years; that CSU's financial health is strong as reflected in its credit ratings; and that CSU has, in recent years, invested heavily in capital outlay projects and should refocus its investments on its faculty and other staff. CFA also notes that the salaries of campus presidents have greatly increased in recent years.

CFA also hired Howard Bunsis, a Professor of Accounting at Eastern Michigan University, to conduct an analysis of CSU's financial health and to provide his opinion on whether CSU could afford CFA's proposals. Bunsis's main conclusions were as follows:

The CSU System is in very strong financial condition. This conclusion is supported by a high level of reserves, and annual operating cash flow surpluses.

• Significantly, this conclusion is supported by the high bond ratings of Moody's (Aa2) and Standard and Poor's (AA-). The bond agencies refer to the liquidity and annual margins to support their ratings.

Commented [WJ47]: July 2020 - July 2021 is actually 5.37%. 2021 to 2022 is actually 8.52%, 2022 to 2023 is already known to be 3.18%. Total of 17.98% cumulative.

Contract negotiation is not just about fixing the "now". It should also be about correcting past injustices. Making employees "whole" on the promises broken in the past.

During covid we accommodated the employer by extending the contract for the last year with NO GSI at all. That year wasn't too bad. Only 0.99% But it brings total CPI to 19.15% since the last GSI prior to this contract.

We (Tenure-track) received GSI of just 7.12% which leaves us 12.03% behind inflation. (As long as you were hired before 2020.)

Oh, but wait it gets worse. I'm personally behind CPI by 16.69% since I was hired two decades ago. This is because the CSU NEVER does the right thing and CFA NEVER fights for or corrects past injustices.

We're not asking for 12% or a portion of it to be retroactive back to 2021 like LAUSD did. We're not asking for raises during that time at all. We're just asking for the "status quo" of our purchasing power to be maintained. CSU is counting on us to help their bottom line by sacrificing our quality of lives, again.

Commented [WJ48]: Whether CSU can afford it or not is moot. You either can afford or your mission or you cancel it. It is unethical to expect employees to bear the cost. Administrators need to get their butts in gear and get the Governor and legislators to properly, equitable fund the CSU per students as they do the UC and CCC systems.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 14

- The largest revenue source, the state appropriation, has increased in recent years and is expected to increase solidly through 2025.
- The marginal cost of the CFA proposal over the CSU administration offer can be met by the significant annual operating cash surpluses that CSU has generated for many years. The CSU system has significant reserves, but these reserves will not have to be accessed in order to meet the CFA request; the request can be satisfied by existing annual surpluses.

CSU strongly disputes CFA's views of its financials. CSU argues that the amount of money it has available to spend on salaries and benefits is much less than what CFA asserts. CSU points out that it seeks to have reserves of 3-6 months of expenditures with 3 months equaling approximately \$2 billion, and that, contrary to CFA's assertion that CSU has large reserves, CSU's unrestricted reserves have not historically exceeded that amount. CSU further asserts that many of the funds which CFA identifies as counting as reserves are not funds that can be used for salaries but are statutorily restricted.

CSU notes that there is a multiyear compact with the Governor whereby CSU will receive five annual increases of 5% from the State's General Fund; that it is offering a 5% GSI despite the fact that the 5% funding increase does not cover CSU's projected operating cost increases; that CSU's biggest cost by far is personnel; and that CFA's proposal costs more than all the compact money received from the State in 2023-2024.

CSU further states that it desires to spend portions of the compact money on other priorities; that other bargaining units have already agreed to 5% GSIs for 2023-2024; that providing CFA with a greater GSI would trigger "me-too" language for other bargaining units; and that CFA received a 4% salary increase in 2021-2022 and a 3% increase in 2022-2023, which are figures that are roughly equivalent to what other CSU bargaining units received during that same timeframe.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 15

Commented [WJ49]: Of course they do. "Oh, we can't afford that" is a great distraction from "Our administrative job responsibility is to afford it." And they don't their job. They expect us to fund their mission through sacrifice or grant funding. But they can afford massive raises for administrators to "stay competitive with other institutions."

Commented [WJ50]: This doesn't come close to the approximate \$2Billion dollars that the state should be increasing funding for the CSU in order to just reach parity with what it funds UC and CCC California resident students.

Considering the demographics that CSUN supports I cannot see any argument that absolves the state governor and legislators from flat-out economic racial/ethnic discrimination against CSU students.

If you don't know this... The CSU receives approximately the same amount of general fund state appropriation as the UC system does but educates 40% more students. We should be receiving 40% more money which would be something in the range of \$2B. Not the \$250M this compact provides. (just 1/8th of what are students deserve just to be equal [not equitable].)

Commented [WJ51]: I don't care what other unions have agreed to. Different unions have different working conditions, different needs, different issues, and have suffered different injustices and conditions.

I'm happy to help support the work and struggle of other unions but their agreements should not be a factor in what we or the CSU consider as acceptable for our union/employees. Moreover, CSU points out that, in collaboration with CFA, it hired the Mercer Consulting Firm to do a market study, and that the Mercer study showed that the faculty unit was roughly at or slightly above the market median. CFA responds that the Mercer study was flawed in part because it excluded as comparators the majority of schools in Massachusetts and New York.

CSU finally argues that campuses will have to absorb additional costs of salary increases, and that tuition increases will not occur until 2024-2025. Therefore, it asserts that even if CFA were to accept the 5% offer, campuses will have to make difficult decisions in deciding how to pay for the increases.

To conclude, CSU believes its offer is fair and reasonable because the offer is consistent with what other bargaining units have received, because CSU faculty compensation is comparable to similar institutions, and because CSU's anticipated revenues will not cover the 5% increases in salaries, which makes even CSU's 5% offer a financial stretch.

Recommendation: For the department chair issue, I note that the parties are in conceptual agreement, and I recommend that the parties memorialize this conceptual agreement (which should make clear that the new minimum rates are retroactive effective to July 1, 2023). I do not recommend CFA's proposal regarding increasing the entry level Lecturer A and B salaries by \$10,000 and \$5,000 respectively. This proposal may create compaction issues, and it potentially could lead to a scenario where the entry level salaries exceed the salary levels of higher steps on the salary table.

Regarding the GSI proposals, I note that it is very challenging for a factfinder to make recommendations when the parties have such radically different views of the employer's financial situation. CFA argues that its 12% proposal should be easily absorbed given CSU's finances, and CSU argues that even its 5% proposal will create economic pain on campuses. I FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 16

Commented [WJ52]: One of the major failures of administration is their total incompetence at planning. There's nothing that's been hidden or unpublished about CPI. To state now "We can't afford this, we didn't do anything to increase revenue to compensate for inflation" is ridiculous. In May it was already known what inflation was and you could have easily predicted a year prior to that. CSU should have gone into negotiations knowing that the absolute minimum to agree to was 12%.

Once again, it's their job to afford our mission. Ours is to implement it. They should expect CPI as a bare minimum in every single contract and yet they do the same thing... every... single... contract. They start with a ridiculously low offer that expects us to take pay-cut due to inflation.

Commented [WJ53]: Again... I don't care what others agreed to.

Commented [WJ54]: Dig against CFA. It will create compaction issues. CFA doesn't care. Never have. The new faculty in CS hired this cycle are being offered a salary that will exceed mine once they are promoted despite my having 22 years of additional service. Nobody in union leadership cares. The PPI raise this past contract is the only measurable thing I've seen done to provide any correction for compression/inversion and it wasn't enough.

The CFA should force the CSU to transition to a pure table driven salary structure like all the CCCs have in order to achieve fair compensation for qualifications and responsibilities. To acknowledge and compensate years of service. It can be done, ask me how sometime.

Commented [WJ55]: Difficulty for the administrators is not a justification to avoid doing what is right.

also note that the parties have been unable to agree on a list of comparator institutions, as evident by the disagreements over the Mercer report.

My below recommendation is designed to balance CFA's concerns about the low level of pay for entry level Lecturer positions, CFA's demand that faculty wages keep track with inflation, and CSU's concerns about triggering "me-too" language.

The combined CPI-U for the three-year period of the CBA is 16,9%. The CFA bargaining unit has received 7% for the first two years of the CBA, meaning a 9.9% increase would be needed to keep pace with inflation. I accept that a 9.9% GSI increase for one year would be difficult for the CSU and its campuses to absorb. But I also believe a 5% GSI given the pace of inflation for the past two years will not adequately maintain the purchasing power of bargaining unit members. Therefore, I recommend a 7% GSI with other economic enhancements that will not count as across-the-board bargaining unit increases.

I note that the parties have bargained for Salary Service Increases (SSI) for 2023. This means that those faculty unit members who are below the SSI Max line on the salary tables have already received a 2.65% increase in 2023-2024. I do not believe anything would preclude the parties from agreeing to a second SSI increase for 2023-2024. The parties have not negotiated for a Post-Promotion Increase (PPI) of 2.65%. PPIs are increases that would impact certain tenured faculty. It is important to note that SSI and PPI increases are not across-the-board increases and would not trigger "me-too" clauses.

With this in mind, I recommend that the parties agree to a PPI for those faculty members who qualify; that the parties agree to a second SSI increase for 2023-2024 that would go into effect on June 30, 2024; and that the parties make clear that all faculty who teach in 2023 and are below the SSI max line would receive the second SSI increase on June 30, 2024. FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 17

Commented [WJ56]: 17.98% according to official CPI data and our academic calendars.

Commented [WJ57]: And we need fixes for the past sacrifices the CSU has forced/expected of us.

Commented [WJ58]: Too bad. Administration should have been intending to do the right thing and planning for it.

Commented [WJ59]: That's NONE of the tenure-track faculty to my knowledge. At least no tenure-track faculty in CECS has ever been eligible for any SSI in the past two decades. Keep that in mind...

Commented [WJ60]: We should have negotiated for PPI as well just to help correct the insane compression and inversion that the CSU and the CFA have supported for the two decades I've been here. (Senior faculty received 7.5% promotions. Newer faculty get 9.5%, for instance.) But the CFA was totally reasonable in providing a limited proposal focused on a few super important issues.

Commented [WJ61]: PPI is a totally separate issue that should be corrected on its own. It is not a substitute for GSI/CPI. Neither is SSI.

If my recommendation is accepted, it will mean that by the end of 2023-2024 the lowest paid faculty will have received slightly more than the 12% increase sought by CFA (7% plus 2.65% plus 2.65%) and faculty who are entitled to PPI increases will have received a 9.65% increase (7% plus 2.65%), essentially keeping up with inflation for the three years of the CBA. While my recommendation will trigger the "me-too" clauses, they will only be triggered for an additional 2%.

I recognize that my recommendation means that some faculty will only receive a 7% GSI, which would place their cumulative three-year increase below inflation. Therefore, I also recommend that faculty who receive neither an SSI nor a PPI for the 2023-2024 year receive a pro-rated lump sum of \$3,000 (e.g., a .5 FTE would receive \$1,500).

Article 32—BENEFITS

CSU seeks to allow campuses the discretion to increase the monthly parking rates for faculty bargaining unit members by a maximum of \$2. CFA seeks to increase at no cost to employees the supplemental life insurance plan from \$50,000 to \$500,000, and to increase the accidental death and dismemberment insurance from \$50,000 to \$100,000. CFA also seeks to increase the Flex Cash Program so that employees who waive benefits would receive \$700 instead of \$140 per month for waiving medical and dental, \$660 instead of \$128 per month for waiving only medical, and \$40 instead of \$12 per month for waiving only dental. CFA also seeks to eliminate the "nominal fee" used to cover costs for using recreational fees. Finally, CFA seeks to mandate the creation of alternative transportation funds and seeks to include bike and micro-mobility rental passes as a form of transportation covered by those funds. a. Parking

Issue: CSU seeks to have the ability to raise monthly parking rates by \$2. CFA seeks to have no increases in parking rates. Per the existing CBA, there were no parking increases for the FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 18

Commented [WJ62]: NO IT WOULD NOT MEAN THIS!!! As I stated. NO ONE WILL RECEIVE THIS. NO faculty (to my knowledge) are eligible for both PPI and SSI). This is a red-herring by the CSU *and* the fact-finder to lead you to believe you are getting more than you will. That the offer is "better" than it actually is. We do the same thing with SSI all the time "Oh, you get SSI." No, I don't. Never have. Never will.

And again... PPI/SSI should be correcting compensation for dedicated years of service, compression, and inversion. Not being used to make the illusion that we're keeping up with inflation when we clearly aren't.

Commented [WJ63]: NO. Lump sum payments are another red-herring. They don't count towards your retirement. Every single time we fall behind inflation it's not just for now, or just for while you work. It's a permanent pay-cut for the REST OF YOUR LIFE. It also reduces the retirement amount that you were promised and considered when you chose to dedicate your life to this place and forego other opportunities that were available to you.

Commented [WJ64]: Dig against CFA... fine let them. I'll happily double my parking fees if you would just STOP LETTING THEM GET AWAY WITH FAILING TO KEEP UP WITH INFLATION. The 16.69% that I'm behind inflation since 2002 is \$20K per year for me. That would have bought a lot of parking. You think failing on proper GSI and wining on parking is a win? It's not. (Hint: it's reasonable to fight for, and expect, both.)

Commented [WJ65]: Sorry, all of this life insurance/flex cash stuff I have no opinion about. I don't use it and it's not important to me/my lifestyle. It might be to others and I encourage those people to speak out for/against it on their behalf.

2021-2022 year, and parking increases could increase by no more than the percentage of the General Salary Increase for 2022-2023. CSU points out that parking services are self-funded and paid for in pre-tax dollars. CSU notes that students and other community members must pay for parking, and if CSU faculty pay a smaller amount than a larger amount will be borne by the rest of the community. CSU also notes that reduced usage has impacted revenues. CFA counters that a \$2 monthly increase in parking amounts to a 15-17% increase at some campuses, which is much greater than the 5% salary increase that CSU is offering.

Recommendation: Given that the parties will be at the table again shortly and given that the parties had an agreement on how to deal with parking in 2022-2023, I recommend that the parties adopt the same agreement for 2023-2024, namely that parking increases can increase by no more than the percentage of the General Salary Increase.

b. Supplemental Life Insurance and Accidental Death and Dismemberment Insurance

Issue: CFA seeks to increase the no-cost supplemental life insurance and accidental death and dismemberment insurance to \$500,000 and \$100,000 respectively. CFA points out that the current figures have not changed for decades, and that some faculty would have difficulty obtaining insurance on the open market due to pre-existing conditions. CSU responds that these benefit levels are consistent with what other bargaining units receive CSU also notes that IRS rules generally allow employers to provide up to \$50,000 in group term life insurance coverage without tax consequences, and that the cost of increasing the life insurance coverage to \$500,000 would be approximately \$9 million.

Recommendation: Group policies normally allow employees to purchase additional life insurance above the employer provided insurance at reasonable rates without needing a medical

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 19

Commented [WJ66]: Why would I as employee care about how the CSU funds something? I work here. I shouldn't have to be expected to rent my parking, office, pencils to perform my job and thereby somehow return my paycheck to the employer. Isn't there some sort of historical context concerning mining camps or something like this? I have no desire to work for a "Company Town."

Commented [WJ67]: Students and community members aren't represented by the CFA and have their own issues and requirements. Just because they pay for parking is not a reason employees should.

Commented [WJ68]: Yes, that's very true of EVERY COST WE HAVE. The clients (students and state) should bear the cost of everything we do. It's shouldn't be on the faculty employees to fund it.

Commented [WJ69]: Sorry, CFA this is poor logic. You can't equate a 15-17% increase in the cost of eggs to a 5% increase in gasoline. And again. I am VERY happy to trade a 15% increase in salary for a 100% increase in parking fees. Get your priorities straight.

Commented [WJ70]: I can go with that being reasonable.

exam. I recommend that the parties work together to get quotes from the group life insurance carrier so that they can offer this added option to the bargaining unit employees.

c. Flex Cash Program and Recreational Facilities

Issue: CFA seeks to increase the amount employees receive for waiving health and/or dental insurance. CFA argues that this is a win-win proposal as CSU saves money when employees waive coverage and increasing the amounts will incentivize bargaining unit members to waive coverage if they can receive coverage from their spouse/domestic partner.

CSU responds that 1,500 bargaining unit members receive some form of flex cash, placing the cost of CFA's proposal at approximately \$10 million a year. CSU also notes that all bargaining units receive the same Flex Cash Benefit amounts, and that these amounts are identical to those offered by the State of California to its employees. CSU acknowledges that higher amounts may make sense if it encourages more employees to opt out, but there is no current data to suggest what amounts might maximize savings.

CFA also seeks to eliminate language that allows CSU to charge "a nominal fee" for the use of recreational facilities. CFA argues that eliminating the fee will encourage bargaining unit members to take advantage of recreational facilities, thereby creating a healthier workforce. It also argues that some recreational fees are more than nominal. CSU notes that recreational facility fees are self-supporting.

Recommendation: I recommend the *status quo* on the waiver amounts and on the recreational facility fees language, but I also recommend that the parties create a working group to study the potential economic savings of raising the waiver amounts and the feasibility of reducing or eliminating recreational facility fees for bargaining unit members. The findings of this working group will inform bargaining for the next CBA on these issues. FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 20

Commented [WJ71]: Oh, goody. "You can have it but you need to pay for it yourself." Yeah... I can do that already. There's a ton of insurance companies that want to sell me stuff. It's a CSU issue of providing a compensation and benefits package that is fair, competitive and attractive. Three aspects that I think the CSU has no interest in providing but only saying that they do.

d. Alternative Transportation

Issue: CFA seeks to amend current contractual language which allows campus presidents the ability to establish transportation benefits programs which encourage the use of alternative transportation methods. CFA seeks to make this language mandatory and not leave it to the discretion of campus presidents. CFA also seeks to add "bike or micro-mobility rental passes" to the types of benefits that such programs should support. CSU is amenable to adding the "bike or micro-mobility rental passes" language but insists on keeping the creation of the programs at the discretion of the campus presidents.

Recommendation: Given the diversity of campuses, I agree that the campus presidents should retain discretion over the programs. But I recommend including "bike or micro-mobility rental passes" as types of alternative transportation benefits that should be supported by such programs.

Article 37—HEALTH And SAFETY

CFA seeks to address the following three issues in the Health and Safety article:

genderinclusive restrooms and changing rooms; lactation and milk storage space; and on-campus policing.

a. Gender Inclusive Restrooms

Issue: The parties agree that gender inclusive restrooms should be easily and conveniently accessible on all campuses. CFA provided some scenarios where faculty members must walk several minutes in order to access gender inclusive restrooms. In order to remedy this problem, CFA proposed the following language: "There shall be at minimum one accessible, lockable, single-occupant gender-inclusive restroom per building, including gymnasia, pools, or other athletic facilities."

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 21

Commented [WJ72]: Against CFA... I don't care about this. I realize that's a personal opinion. I'm supportive of it being important to others.

But I would rather not have this cloud the issue of proper GSI. Focus on guaranteeing that for me and I'll take care of my own transportation.

Again, might be a far more important issue/need for others.

Commented [WJ73]: I'm not going to comment much here other than...

Given the enormous and wide diversity of demographics that CSUN and CSU servers this is a no brainer. Management should just be doing the right thing as a routine matter. There should already be in place concrete plans for our campus to have planned for the ongoing renovation of facilities through PPM to obtain the goal over the next several years. We have to renovate facilities constantly and there is no reason those plans can't include this.

But, no. Somehow it's a point we have to argue and fight about

CSU responds that this proposal is impractical and cost prohibitive. It notes that it has increased the number of gender-inclusive bathrooms on its campuses and continues to assess the need for and feasibility of constructing additional gender-inclusive bathrooms, especially during construction of new buildings and remodeling of existing buildings. However, it argues that given the size and nature of the CSU system it is simply not feasible to guarantee a genderinclusive restroom in every building. CSU also notes that the term "building" is not defined.

CSU proposed the following language in its counter proposal: "In an effort to support an inclusive campus environment, the CSU has increased access to restrooms and other facilities that is consistent with employee's gender identities and gender expression. Campuses maintain websites that list the locations of gender-neutral bathrooms. The CSU will continue to assess the need for, and feasibility of, constructing additional all-gender facilities on an ongoing basis, and will continue to work with campus partners to address equity and inclusion for transgender and gender nonbinary campus community members, including employees."

Recommendation: I recommend adopting CSU's proposal but with two additions.

First, I recommend that CSU place information at its non gender-inclusive bathrooms explaining where the nearest gender-inclusive bathroom is located. Second, I recommend the parties agree to a process whereby CFA can report to CSU locations where bargaining unit members do not have access to convenient gender-inclusive restrooms. Once CFA reports such an issue, CSU should inform CFA within sixty days of either its plans to add a gender-inclusive restroom in the reported area or explain to CFA why such an addition is not feasible.

Commented [WJ74]: When reading this report I got very sick of "recommend adopting CSU proposal" because whenever that is used CSU's "proposal" is always "we propose doing nothing other than what we are already doing." as is the case with the issue on this page.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 22

b. Lactation Spaces

Issue: The CFA rightly wants to make the workplace as accommodating as possible for lactating parents. It therefore proposed the following language: "The CSU shall provide adequate and accessible (i.e., must contain a surface to place a breast pump and personal items, contain a place to sit, and have access to electricity or alternative devises and a food-grade sink), private, and lockable space for lactation needs and milk storage in close proximity to the employees' workspace, at minimum in the same building." The CSU counters that it does provide adequate and accessible lactation spaces and is required to do so by Labor Code 1031. CSU points out that CFA's proposal goes well beyond what the law requires (such as by requiring a food-grade sink) and would be impractical.

Recommendation: Given that CSU is required to provide lactation spaces per the labor code, I do not recommend adding CFA's language. However, as with the gender-inclusive restroom recommendation, I recommend the parties agree to a process whereby CFA can report to CSU locations where bargaining unit members are having issues with adequate lactations spaces. Once CFA reports such an issue, CSU should inform CFA within 60 days of its plans for addressing the issue or an explanation for why it believes adequate lactation spaces are already being provided.

c. Policing

Issue: CFA provided examples of faculty, especially Black and Brown faculty, having negative experiences with CSU police. CFA stated that its members have expressed reluctance to call campus emergency services for student mental health incidents for fear that armed police would respond with lethal outcomes. CFA noted that a Black faculty member on the bargaining team had been profiled and scrutinized by campus police, and that another Black faculty member FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 23

Commented [WJ75]: Laws and legislative code are generally the bare, legally minimum accommodation that is required by law. There's no reason that we cannot strive to do better than "code".

Commented [WJ76]: I'm not really qualified to comment on this section. Personally, I'm satisfied with the current status quo. But my perception is that many others are not. I'm sensitive to those needs and very happy to discuss this issue to try to come to mutually agreeable solutions. It's a complex issue with lots of potential effects.

had the police called on him when another faculty member wanted him removed from a meeting with students.

For these reasons, CFA proposed the following language:

To ensure the well-being of faculty who have and continue to suffer negative consequences (e.g., brutality, repression, violence, racial profiling, and harassment) of over-policing in the United States:

- a. The CSU shall not dispatch the police on a member of the bargaining unit unless the CSU is required to do so by law or by state agency regulations.
- b. If the CSU police seek to interview an employee at the worksite, the employee shall be provided the opportunity to be accompanied by a union representative or legal counsel of their choosing, a private location for the interview to take place, and the police shall be unarmed.
- c. The CSU shall make every effort to ensure the wellbeing of all employees during any workplace interactions with the police.
- d. A joint committee of labor and management whose composition includes a full representation of members of the bargaining unit shall adopt policies around engagement and support of members with mental health and wellbeing concerns.
- e. If CFA presents a concern regarding the behavior of University police, the CSU shall facilitate a meeting between the police department and CFA to address the concern and seek a mutually agreeable solution.

CSU responds that issues of policing are outside the scope of bargaining, and that the actions taken by police in their law enforcement capacities are not actions taken by the University as an employer. Moreover, CSU asserts that CFA's language is unworkable. It notes that there is almost no legal requirement to ever "dispatch" police; therefore, CFA's proposal would essentially bar CSU from making police reports. CSU also notes that parts of CFAs proposal would impact the working conditions of CSU police officers who have independent bargaining rights. CSU finally notes that there is a complaint procedure in place for issues related to policing.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 24

Commented [WJ77]: I will say that reading this the requests of CFA do not seem to be without merit. It is not a request for elimination of police. It doesn't seem to make demands that remove actual authority of police or attempt to override statutory laws. It does seem to put in place a requirement for the faculty to be consulted with and have a say in the discretionary policies that the police for our campus adopt.

To that extent, I think CFA did a good job with navigating the complex issues when making a proposal that would address the concerns that others have while making requests that can be operationalized and implemented by the current status quo system.

Commented [WJ78]: I can see that as a problem in the proposal.

Commented [WJ79]: I don't see that as a problem. There are a lot of interactions between the working conditions of the many union agreements that govern our campus. We navigate those successfully. We can do so here to. It might require a change accommodation to both our collective bargaining agreements but that is the nature of a multi-union workplace.

Recommendation: I agree with CSU that general questions about policing and how policing should occur on campuses fall outside the scope of bargaining. PERB, in finding that bargaining over a vaccine mandate did not fall within the scope of bargaining, noted that the "decision to require influenza vaccinations in response to a public health hazard that affects not just employees, but also students and the general population . . . was not amenable to collective bargaining." *Regents of the University of California* (2021) PERB Decision No. 2783-H, pg. 24. The logic is straightforward: where an issue impacts the entire community, the entire community should be able to provide input, and discussions about such issues should not be limited to two bargaining parties at the expense of receiving input from other stakeholders. The questions of policing and the methods of policing on CSU campuses impact the CSU community as a whole. It is important for all impacted parties to be able to provide input in this important debate about policing; therefore, it does not make sense to limit the discussion to the bargaining table between CSU and only one of its bargaining units.

With that said, CFA raised a concern that many faculty do not want to be interviewed by armed police in their classrooms or workplaces. As CSU points out, CSU police would normally not interview CFA represented employees for employment related issues. However, this might not be clear to CFA represented employees, as the CSU police are an arm of CSU. CFA represented employees, like all citizens, have certain rights when police want to interview them. If a CFA represented employee is being placed in custody, then Miranda rights would apply. If the police are asking to interview a CFA represented employee, the employee has no obligation to agree and can demand that a union representative or attorney be present as a condition to agreeing to do the interview. I, therefore, recommend that the parties make clear in the CBA that

Commented [WJ80]: I disagree. What the law is does fall outside the scope of bargaining. But how those laws are policed are not.

For instance, the potential for campus shootings are a concern. The legality of such events is not a question of bargaining. But the best possible response for police to implement on an academic institution in the presence of such an event is certainly not defined by law and is a matter that should be discussed and coordinated with the input of faculty, staff, and students.

Thus it is certainly reasonable to bargain such discretionary elements.

Another example would be disruptive behavior in classrooms. There are certainly elements that are discretionary and impact the academic curricula and thus suitable elements for bargaining over in an academic environment

It is certainly invalid to say "general questions about policing fall outside the scope of bargaining." At best "certain specific questions fall outside that scope".

For the most part, the proposal that CFA has put forth does not seem to me to fall into those specific categories.

FACTFINDING REPORT AND RECOMMENDATIONS FOR SETTLEMENT - 25

CFA represented employees have certain rights when CSU police seek to interview them in nonemployment related matters.

CONCLUSION

I discussed the issues that the parties focused on at the hearing. I recommend that the status quo remain for any issues on which the parties did not present and on which I did not comment. I sincerely hope that these recommendations assist the parties in reaching a negotiated

Date: November 21, 2023

settlement.

Najeeb N. Khoury

Commented [WJ81]: One problem is that we all already have those rights whether or not they are stated in the CBA and most people don't know what those rights are and police are under no legal requirement to inform people of those rights (unless placed in custody) and have no obligation to be honest with people they are interviewing at any time.

What the CFA is asking for helps provide a workplace were employee's right will be guaranteed whether those employees are aware of their right at the time or not. That employees will be treated with respect concerning workplace matters whether the policing officers involved have integrity or not.

And it is a reasonable request especially since most workplaces do not have a precinct of the Los Angeles Police Department located in their workplace to contend with (or in need of).

Commented [WJ82]: I do not share this hope. The fact-finder has basically been "the status quo is fine", "This will be difficult for the CSU", "You should accept your fate for now and bring this up later."

The CFA for the most part has asked bare minimum redress for several important problems that the CSU management has clearly ignored and abused for so long a time that they have gotten themselves into their own mess.

They won't correct that mess on their own. They will continue to expect faculty to sacrifice the quality of their lives to continue allowing the CSU to provide their mission as if by "magic".



Systemwide Human Resources Long Beach, CA 90802-4210 Joseph J. Jelincic III 401 Golden Shore Assistant Vice Chancellor

www.calstate.edu

In the matter of *California State University and California Faculty Association*, factfinding proceedings pursuant to the Higher Education Employer-Employee Relations Act

Case No.: LA-IM-4143-H

Introduction

As the panelist representing the California State University (CSU), I want to share my thoughts on the report Mr. Najeeb Khoury, an independent third party, issued following factfinding proceedings between the CSU and the California Faculty Association (CFA). Overall, if both parties take the report to heart, we should be very close to an agreement. From the CSU's point of view, we have identified 15 items that were before the panel. We believe we can resolve 13 of them by utilizing the independent factfinder's recommendations. Even on the two issues where the CSU is not prepared to adopt the independent factfinder's recommendations, we find ourselves much closer to resolution than the parties were previously.

Areas Where the CSU Believes Additional Negotiations or Mediation Would be Needed for Resolution

There are two issues where the CSU believes additional negotiations or mediation would be needed for resolution. They are as follows:

1. Salary Related Issues

CFA presented CPI-U data to support their salary proposals. The independent factfinder used the CPI-U as the basis for coming up with his recommendation of a 7% GSI in the current year. Even at 7%, the independent factfinder postulates that the CSU will still lag the CPI-U at the conclusion of this year. While the independent factfinder's recommendations are limited to the one-year term of the reopener, if attaining the CPI-U becomes a goal of the parties in these negotiations, then the CSU believes that the general salary increase (GSI) offered over three years by the CSU will not only attain but exceed CPI-U increases by July 1, 2025. This statement relies on the current forecasts for the CPIU over the next two years, which are less than 2.5% each year.

As a reminder, the three-year deal offered to CFA by the CSU contained 5% GSI for each year (15% over 3 years) and while the CSU is not able to offer a Post-Promotion Increase (PPI) and Service

Commented [WJ83]: In other words "If the CFA accepts the horrible offer by the CSU" then yes... I too would agree that we would be close to agreement.

Commented [WJ84]: "The fact-finder almost unilaterally supports the CSU" and thus if you side with the fact-finder then, sure, you can resolve the issues. (and I've outlined above why the reasons that the fact-finder relied on suffers from flaws ranging from fallacy, irrelevance, or just plain stupidity.)

The California State University

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Salary Increase (SSI) at the end of year one, in the spirit of the independent factfinder's recommendation, the CSU is willing to offer a PPI of 2.65% in

CSU Campuses Fresno Monterey Bay San Francisco San Fullerton Northridge José Bakersfield San Luis Obispo Channel Islands Humboldt San Marcos Long Beach Sacramento Dominguez Hills Sonoma Los Angeles San Bernardino Stanislaus Maritime Academy San Diego

East Bay

year two, and an SSI of 2.65% in year three. With GSIs over a 5-year period exceeding the projected CPI-U for the same time period, the CSU does not see the need for the other changes contemplated by the independent factfinder, which were predicated on his GSI recommendation not fully meeting CPI-U.

By the CSU adding the additional PPI and SSI recommended by the independent factfinder to the CSU's latest offer, if accepted, it would mean all faculty members would (subject to the compact funding in FY 24/25 & 25/26) receive a minimum of 22% in base salary increases between July 1, 2021 and July 1, 2025, with some faculty receiving as much as 29.95% in increases depending on SSI's and/or PPI's. The GSIs alone exceed the projected CPI-U.

Additionally, the CSU notes that Mercer, a leading global human resources firm, recently completed a review and study of CSU faculty compensation. The project task force included faculty members, members of the Board of Trustees, university administration, and CFA leadership. That report showed that overall CSU faculty compensation aligns with comparable peer institutions and that CSU offers valuable benefits – the second highest in the market data set.

2. Faculty Workload (Course Caps)

Early on in the negotiations, the CSU offered to add a step before the grievance process regarding workload concerns. This is consistent with the independent factfinder's recommendation that the parties could benefit from adding another step in the pregrievance/arbitration process. The CSU stands ready to further that dialogue. It is in both parties' interest to ensure that our faculty are not overworked, and to avoid grievances whenever possible.

Areas Where the CSU is Willing to Move Forward with the Independent Factfinder's Recommendations

The following is a list of the remaining items where the CSU is willing to move forward with the independent factfinder's recommendations. Importantly, this includes the recommendation of increasing paid parental leave from 6 weeks to 8 weeks and increasing the workload reduction option from 40% to 60%.

Commented [WJ85]: WARNING!!! Do NOT buy into this bullshit. This 22% includes an extension of the current contract for another two years (thus preventing us from addressing any of the other issues we have and have not put forth this bargaining).

Furthermore, it makes the 10% of the raises in the coming years conditional on the compact/funding by the governor and state budget. Did you see how well that worked out for you last year??? California had a \$100Billion dollar budget and Governor Newsome and the legislators allocated exactly NONE of that to the CSU. It saved the state CSU 1% of the instruction salary at the CSU.

When you provide ANY discretion to the Governor/legislators/CSU management over conditions on our raises they will ALWAYS choose to go with whatever choices result in the lowest cost to them.

You won't get the 5%/5% for the next two years. We didn't get the 4% that they tacitly promised to us last year. When the state was able to call an economic crisis 15 years ago they wiped out 8% (11%??) of the raises promised in that contract. They NEVER offered to restore that promise once the state recovered (and CFA NEVER fought to restore it.)

You and I have no idea what inflation is going to be for those two years and anything you lose you will NEVER get back because that is how the CSU has operated and will continue

Now... if their proposal were more in alignment with what other unions achieved recently, like LAUSD... Then 7% now, plus 5% next year, and 5% the following year *PLUS COLA* for those years. Would be acceptable.

But they're not doing that. They're trying to get you to accept 7% instead of 12%. They're trying to get you to eat a 5% pay cut for the rest of your lives. They're trying to trick you into promise for the future that A) you have no guarantee of manifesting due to the whims of both CSU management and the state governor, and B) That may not even cover the CPI for those years.

Commented [WJ86]: Contracts should be fair for ALL empoyees, not just "some".

 $^{^1\,} The full Mercer Faculty Compensation Study can be viewed at: \\ \underline{https://www.calstate.edu/csusystem/faculty-staff/faculty-compensation-study}$

The California State University OFFICE OF THE CHANCELLOR

I've included text directly from the independent factfinder's report below on these issues.

3. Paid Parental Leave

<u>Independent factfinder's recommendation</u>: I, therefore, propose that the parties increase the benefit from 30 working days (six weeks) to 40 working days (eight weeks) and that those bargaining unit members who work on a semester system and utilize the workload reduction option be given a workload reduction of 60% for 1 semester (up from 40%).

4. Assigned Time for Non-Tenure Track Faculty to Perform Service Work

<u>Independent factfinder's recommendation</u>: I recommend adopting CSU's approach, whereby service work can be used to meet preexisting entitlements but cannot serve to add to an entitlement base.

5. Department Chair Additional Pay

<u>Independent factfinder's recommendation</u>: The parties appear to agree that the minimum department chair monthly salary should be increased to \$160 from \$80 with chairs of large departments receiving an additional \$80 instead of \$40. [...] I note that the parties are in conceptual agreement, and I recommend that the parties memorialize this conceptual agreement.

6. Personal Crisis Leave

Independent factfinder's recommendation: I recommend that the parties allow bargaining unit members to use their sick time to address health or natural disaster issues that are impacting their immediate families. [...] There is no reason why a faculty unit employee should not be allowed to ask for discretionary leave when there is a health or safety issue impacting the bargaining unit member's immediate family. I recommend the parties agree to amend the language of Article 23.19 to allow for that possibility.

7. Life Insurance

<u>Independent factfinder's recommendation</u>: Group policies normally allow employees to purchase additional life insurance above the employer provided insurance at reasonable rates without needing a medical exam. I recommend that the parties work together to get quotes from the group life insurance carrier so that they can offer this added option to the bargaining unit employees.

8. Gender-Inclusive Restrooms

<u>Independent factfinder's recommendation</u>: I recommend adopting CSU's proposal but with two additions. First, I recommend that CSU place information at its non genderinclusive bathrooms explaining where the nearest gender-inclusive bathroom is located. Second, I recommend the parties agree to a process whereby CFA can report to CSU locations where bargaining unit members do not have access to convenient genderinclusive restrooms. Once CFA reports such an

Commented [WJ87]: Blah, blah, blah "We are so happy the fact-finder sided with the CSU in all things based on 'status quo'. We like status quo. Keep on rowing."

The California State University

OFFICE OF THE CHANCELLOR issue, CSU should inform CFA within sixty days of either its plans to add a gender-inclusive restroom in the reported area or explain to CFA why such an addition is not feasible.

9. Lactation Rooms

<u>Independent factfinder's recommendation</u>: Given that CSU is required to provide lactation spaces per the labor code, I do not recommend adding CFA's language. However, as with the gender-inclusive restroom recommendation, I recommend the parties agree to a process whereby CFA can report to CSU locations where bargaining unit members are having issues with adequate lactations spaces. Once CFA reports such an issue, CSU should inform CFA within 60 days of its plans for addressing the issue or an explanation for why it believes adequate lactation spaces are already being provided.

10. Counselors

<u>Independent factfinder's recommendation</u>: I recommend that the parties create a working group to study both the feasibility of a cap on direct service time and the best practices for hiring counselors and reducing ratios. [...] On the issue of counselors being able to switch calendars, I recommend adopting CSU's approach of making it at the discretion of the appropriate administrator. However, I would amend CSU's proposed language to make clear that a counselor may request either an academic year appointment or a ten-month appointment. I also recommend adding language that would require an administrator denying a request to provide a written rationale within a specified period.

11. Parking

<u>Independent factfinder's recommendation</u>: I recommend that the parties adopt the same agreement for 2023-2024, namely that parking increases can increase by no more than the percentage of the General Salary Increase.

12. Flex Cash Program and Recreational Facilities

<u>Independent factfinder's recommendation</u>: I recommend the status quo on the waiver amounts and on the recreational facility fees language, but I also recommend that the parties create a working group to study the potential economic savings of raising the waiver amounts and the feasibility of reducing or eliminating recreational facility fees for bargaining unit members.

13. Alternative Transportation Programs

<u>Independent factfinder's recommendation</u>: Given the diversity of the campuses, I agree that the campus presidents should retain discretion over the programs. But I recommend including "bike or micro-mobility rental passes" as types of alternative transportation benefits that should be supported by such programs.

14. Increase Minimum of Range for Lecturer A and Lecturer B



of of the chancellor Independent factfinder's recommendation: I do not recommend CFA's proposal regarding increasing the entry level Lecturer A and B salaries by \$10,000 and \$5,000 respectively. This proposal may create compaction issues, and it potentially

could lead to a scenario where the entry level salaries exceed the salary levels of higher steps on

the salary table.

15. Campus Policing

Independent factfinder's recommendation: I agree with CSU that general questions about policing and how policing should occur on campuses fall outside the scope of bargaining. [...] As CSU points out, CSU police would normally not interview CFA represented employees for employment related issues. However, this might not be clear to CFA represented employees, as the CSU police are an arm of CSU. CFA represented employees, like all citizens, have certain rights when police want to interview them. If a CFA represented employee is being placed in custody, then Miranda rights would apply. If the police are asking to interview a CFA represented employee, the employee has no obligation to agree and can demand that a union representative or attorney be present as a condition to agreeing to do the interview. I, therefore, recommend that the parties make clear in the CBA that CFA represented employees have certain rights when CSU police seek to interview them in non-employment related matters.

Conclusion

I wish to thank Mr. Najeeb Khoury, the independent factfinder and chair of the panel, for his efforts to learn about and understand these issues, and for taking the time to come up with these thoughtful recommendations.

It is CSU's sincere hope that the independent factfinder's recommendations will serve as a road map to agreement. The CSU remains committed to engaging in dialogue through mediation or negotiations to alleviate our differences and achieve a multi-year deal that provides salary increases for our faculty.

Dated: November 20, 2023

JOSEPH J. JELINCIC III

Assistant Vice Chancellor, Collective Bargaining

Factfinding Panel Member



California Faculty Association 1110 K Street

November 20, 2023

Najeeb Nabil Khoury, Esq. 2505 Rockdell St. La Crescentia, CA 91214

Reference: Response to draft factfinding report

Dear Arb. Khoury,

Thank you for your draft report. The union has taken the time to review each of your recommendations. Set out below are my panel responses to each issue you made recommendations for. Please include them in the final report. Feel free to call or email with any questions or concerns.

Phone: (916) 441-4848

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Workload

Course caps

The union disagrees that creating firm course caps necessarily leads to unintended consequences. The intention is to have predictable and pedagogically defensible class sizes, while still allowing flexibility for individual faculty members. The union appreciates the Panel Chair's recommendations on new language for 20.2.b and will give this recommendation careful consideration when we get back to the table.

Counselors workload, appointment, and staffing

The union disagrees in part with the Panel Chair's findings. The language of the proposal comes directly from internationally recognized standards. Union leaders look forward to the opportunity to convince CSU management that current workload, appointment, and staffing in Counseling and Psychological Services is inadequate. The reason for difficulty in hiring and retention is predominantly due to low pay, adverse working conditions, and excessive workload. Furthermore, working groups in recent years have not resulted in a mutually agreed upon settlement.

Service time for temporary faculty

The union remains concerned that service work that does not build entitlement would provide a disincentive for faculty on a temporary appointment to engage in such work.

Leaves with Pay The union appreciates the Panel Chair's recognition that 30 days of parental leave is insufficient, and the union remains committed to obtaining additional parental leave for new parents bonding with their new child. We additionally look forward to negotiating crisis leave with the employer.

Salary

Department Chair pay

The union agrees with the Panel Chair's recommendation.

Raise the minimum salary of Ranges A and B

Minimum salary for Range A at full time is \$54,360. Minimum salary for Range B at full time is \$64,860. Most faculty are hired at less than full-time positions in these salary ranges. These minimum salaries, where most faculty on temporary appointments start and stay, is unconscionably low and faculty are already compacted at the bottom of Ranges A and B. The Panel Chair has expressed concern with triggering me-too clauses in other contracts; the union notes that this salary program would not do so.

GSI plus enhancements

The combined CPI-U for the three-year period of this contract is 16.9%. A one-year 7% GSI, even with other enhancements, does not keep the majority of faculty ahead of inflation. The union appreciates the Panel Chair's creative approach to enhancing this GSI and avoiding having to pay other employees in the CSU similarly. Paying out two SSIs is worthy of consideration if it was part of a comprehensive salary program. But because of the intricacies of how the SSI program is normally implemented (on anniversary of hiring), the union would suggest making a one-time change to the SSI amount and to allow the SSI to exceed the normal SSI Max. Because so many faculty on temporary appointments would lack the accumulation of units to achieve eligibility, instead of two SSIs spread over the calendar year as the panel chair recommends, the union suggests changing the amount to 5.3% and allowing faculty to exceed the SSI Max on a one-time basis. A pro-rated lump sum of \$3,000 for those faculty who receive neither an SSI nor a PPI could be part of a comprehensive salary program.

Benefits

The union believes that some of the recommendations are worthy of careful consideration.

Health and Safety

Gender-inclusive restrooms and lactation spaces

The union believes that some of the recommendations are worthy of careful consideration.

Alternatives to police

The union appreciates the Chair's suggestions regarding faculty being interviewed by police. The union will continue to negotiate with management over the health and safety of members, including interactions with law enforcement.

Sincerely,

Commented [WJ88]: NOOOOOO! Stick with what we requested. I'm appalled at the possibility that our first response was to immediately start considering the CSU's proposal baiting us with PPI, SSI, lump sum bribes. Items which we should have been asking for anyways because there are other issues/inequities that exist but we have strategically and considerately decided not to convolute this bargaining round with.



Kevin Wehr

CFA Bargaining Chair

Commented [WJ89]: Dr. Wehr. When it comes to bargaining I think you're an idiot. This weak response shows how little you are committed to what CFA proposed, we deserve, and what we should be fighting for.